## Transport Strategy Refresh

Participate Melbourne Community Engagement Analysis

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EY Sweeney is accredited under the International Standard, ISO 20252.
All aspects of this study were completed in accordance with the requirements of that scheme.


## Background

## Context

- The City of Melbourne is refreshing its Transport Strategy (2012) to prepare for significant population growth and changes expected over the coming decades, and to establish a long-term vision for transport policy for the next ten years.
- Short discussion papers, which present evidence, best practice from other cities, options and ideas for consideration were developed to encourage community debate and to prompt discussion to inform the draft Transport Strategy.
- Each paper was released to the public and the media individually between April and July 2018 via the Participate Melbourne website. The Participate Melbourne site included a dedicated page for each topic area with materials relating to each topic and space for community feedback.
- The focus of this document is to report on the information submitted by the community via the Participate Melbourne website.

city of melbourne


## The overall aim of this report:

To provide independent reporting of responses received from the community on the Transport Strategy refresh discussion papers.

- Develop coding framework to identify key themes
- Code responses to the framework
- Analyse and present the results in a written report


## Community submissions

- The discussion papers contained 'What if' statements and prompting questions in order to commence the community conversation. Each topic presented 4-5 prompts for feedback, requesting community members:
- share experiences in relation to the topic (e.g. what is your experience of walking in Melbourne?)
- $\quad$ share ideas about how to address the issues raised in the paper
- share thoughts on the 'what if' ideas put forward in the paper - share thoughts on the visual scenarios presented - share any additional thoughts through an open text response
- At the completion of the consultation period, the City of Melbourne received the following responses to be analysed:
- 1,024 submissions via Participate Melbourne relating to discussion paper topics
- 252 submissions via Participate Melbourne as part of the 'ideas forum'
- 40 submissions received via email and mail.
- Note: the 40 additional submissions have been combined with those received via Participate Melbourne and reported as a part of the 'additional comments' sections, where appropriate.


## Considerations

Based on the information provided in the consultancy brief, we acknowledge the following issues have been taken into consideration when designing the framework for coding and analysis:

- Transport lens... In order to provide meaningful input for the Draft Transport Strategy, it is critical that all analysis and interpretation is conducted through a transport lens. Themes that do not have a direct link to transport have been filtered.
- Data integrity ... The commentary provided by the community via the Participate Melbourne website was not restricted. That is, there were no constraints or sampling approach applied. This means that specific targeted input from lobby groups or other interest parties cannot be distinguished from any other responses. This report is simply categorising and reporting on the data provided rather than necessarily an accurate representation of the views of the entire community.


## How to read this report

## Coding of responses

Given the expansive nature of many of the comments provided by the community, reporting has endeavoured to capture as much context as possible in the coding process. As such, many comments have been allocated to multiple codes, as they are multi-faceted in their content. Consequently, the percentages presented in charts will add to more than 100\%.

Codes should not be combined by readers of this report by adding the percentages reported on the page.

## 'Other' codes

Reporting has aimed to capture as much of the richness provided in community comments as possible. However, given the volume of feedback provided and the wide-ranging nature of responses, for practical purposes comments with few or no other directly equivalent comments have been grouped into a catch-all category 'Other'.

For the purposes of reporting, codes receiving only a limited number of responses have also been combined into 'Other'. To view these additional codes, please refer to the appendix.

## Key themes

In order to quantify the most common sentiments contained within the comments, key themes have been highlighted, where appropriate. Indicators have been included on pages to show the reader which codes have been combined to create key theme figures.

The key theme groupings contained within this report have been calculated using statistical software that takes into account the multiple coding of comments.


## Distribution of responses

- Responses collected via Participate Melbourne came from a wide range of postcodes throughout Victoria; including regional areas, such as Ballarat.
- The suburbs which recorded the greatest number of responses are typically those surrounding the CBD: especially the Northern and Western inner suburbs.




## Executive Summary

## 1. Ideas forum

Analyses of comments in the ideas forum shows improvements to cycling infrastructure as the most positively perceived topic of public discussion, with 40 comments and a combined 426 net 'up-votes' (471 'up-votes' minus 45 'down-votes'). Improvements to public transport and pedestrian infrastructure also proved to be popular themes of discussion, receiving 293 and 261 net 'up-votes', respectively.

Motor cycle parking appears to divide opinions, receiving a large number of comments and achieving 100 net 'up-votes', despite receiving the most 'down-votes' of any topic analysed.

## 2. Walking (74\% support discussion paper suggestions)

When asked to describe their experiences of walking in Melbourne, around one in two contributors (54\%) highlight that overcrowding on footpaths is detrimental to their enjoyment of the inner city.

Comments provided suggest that the effects of overcrowding are exacerbated by poor pedestrian etiquette ( $21 \%$ ) and the length / frequency of crossing signals at intersections (20\%). To address these issues, almost three in four (74\%) contributors support proposals for car-free zones and pedestrian priority. CBD-wide slow zones for vehicles was a more divisive proposal - with one in fourteen ( $7 \%$ ) contributors feeling it would have little benefit for pedestrians and worsen congestion for drivers.

## 3. City Space ( $87 \%$ support discussion paper suggestions)

The Hoddle Grid is seen to be struggling to cope with population growth, with seven in ten comments (68\%) describing it as overcrowded. A quarter of contributors suggest that overcrowding contributes to impatience and confusion amongst drivers, leading to risky behaviour. To address these issues, the majority (59\%) of responses suggest initiatives to reduce the interaction between cars and pedestrians: either through superblocks (31\%), a car-free CBD (23\%), or reduced parking (18\%).

## 4. Public Transport Network (63\% support discussion paper suggestions)

Public transport services are found to be overcrowded by two in five commenters (38\%). Frequent delays are also mentioned by $25 \%$ of contributors. Dedicated lanes for trams and buses is seen as a way to improve public transport by a quarter of commenters. There is also a desire for more services to be added to existing public transport routes (20\%).

Long term public transport proposals, such as Melbourne Metro 2 \& 3, are viewed as desirable by two in three (63\%) responses.

## 5. Emerging Technology

Compared to other topics, the responses to emerging technology was limited. Despite all topics receiving coverage in traditional and social media, only 18 individuals submitted responses with regards to emerging technology.

## Executive Summary

## 6. Cycling ( $90 \%$ support discussion paper suggestions)

Of the eight topics tested, cycling received the greatest number of responses, with 366 community members responding. Three in five (61\%) comments describe cycling in the inner city as being dangerous due to forced interactions with vehicles and pedestrians. Responses commonly mention the risk of car-dooring ( $16 \%$ ) and collisions with pedestrians entering cycling lanes (17\%). To alleviate these risks, two in three ( $66 \%$ ) suggest increasing the separation between cyclists and other modes of transport through the expansion of dedicated cycling lanes (56\%) and protected intersections (20\%). It is also felt amongst one in eight ( $13 \%$ ) respondents that greater education is needed to ensure all road users are aware of the appropriate road rules and accordant behaviours.

## 7. Car Parking (67\% support discussion paper suggestions)

Half ( $53 \%$ ) of responses to car-parking issues recommend the deprioritisation of cars and / or improvement of other transport modes as a long-term solution. Proposed changes to parking in Melbourne were received warmly by two in three contributors (67\%).

## 8. Motor Vehicles (60\% support discussion paper suggestions)

Two in five (41\%) comments contain anecdotes of cars in the Hoddle Grid engaging in reckless or illegal behaviours. These behaviours are seen to compromise the safety of pedestrians, cyclists and other motorists. Comments from motorists support these observations and express frustration with traffic congestion experienced while driving in the CBD (23\%).

To address these issues, over half (55\%) of comments relate to improving alternative modes of transport to reduce the reliance on private vehicles. Most commonly, the modes cited are: cycling (33\%), walking (31\%) and public transport (23\%). There is some limited support for encouragement of motor-cycle usage (3\%). This emphasis on alternative transport modes is also shown in the overwhelming (80\%) support shown for Scenario 2, which emphasises dedicated bike lanes, greenspace, and motorcycle parking.

## 9. Transport Pricing (44\% support discussion paper suggestions)

When prompted to think about the costs of different modes of transport, the view of two in five (41\%) contributors is that public transport needs to be improved before congestion pricing is applied. Even if they support the concept of congestion pricing in theory, two in five ( $41 \%$ ) comments express scepticism about the ability of any government body to practically implement such a solution.


## Detailed findings



## Ideas forum - sample

Between April and July 2018, City of Melbourne undertook community consultation on a number of topics that are being considered in the development of a new Transport Strategy for Melbourne.

The Participate Melbourne site also allowed members of the community to post comments that were publically viewable on the site. These comments were open for other community members to 'up-vote' or 'down-vote'.

This section summarises the top 10 most 'up-voted' topics of comments provided. Other topics and their respective votes are viewable in the appendix.

## Ideas forum

- Comments pertaining to the improvement of cycling infrastructure received the greatest number of net 'up votes' ('up votes' minus 'down votes').
- Motor cycle parking proved to be a divisive topic receiving the fifth most 'up votes' and the most 'down votes' outright.

| Ideas forum topics - top 10* |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Comment topics |  |  | Net "Up votes' | No. of comments | Comment topics |  |  | Net ${ }^{\prime}$ Up votes' | No. of comments |
| Improve cycling infrastructure | -45 |  | 426 | 40 | Incorporate motorcycles into infrastructure changes | -65 | 180 | 115 | 17 |
| Improve public transport infrastructure | -18 | 311 | 293 | 45 | Retain motorcycle footpath parking | -171 | 271 | 100 | 31 |
| Improve pedestrian infrastructure | -35 | 296 | 261 | 34 | More frequent train and tram services | -11 | 91 | 80 | 18 |
| Reduce vehicle traffic | -37 | 272 | 235 | 24 | Remove traffic from some streets | -56 | 132 | 76 | 14 |
| Separated bicycle paths | -11 | 199 | 188 | 15 | Build airport rail link | -13 | 65 | 52 | 8 |

*Note: All other topics viewable in appendix

[^0]EY Sweeney



## Introduction and sample

Between April and July 2018, City of Melbourne undertook community consultation with regards to the development of a new Transport Strategy for Melbourne.

Eight topics were presented to the public, via the Participate Melbourne website.

This section summarises feedback to the Walking topic.

For more information about the discussion paper in question, please refer to the Participate Melbourne website:
https://participate.melbourne.vic.go v.au/transportstrategy/walking

## Extract of discussion paper tested

## TRANSDORT STRATEGY DISCUSSION PAPER WALKING



This discussion paper is to inform a new City of Melbourne Transport Strategy to 2050. A draft strategy will be released for consultation in 2018. We are seeking your views on these issues and ideas.
The City of Melbourne is responsible for managing most of the pedestrian network in the municipality. Melbourne has an excellent pedestrian environment as a result of extensive work to create great streets over many years. Bluestone footpaths and street trees enhance our public spaces and are a source of pride for many Melburnians. Street space previously given to private vehicles has been taken back for people to enjoy.

Despite this investment, the growth in jobs and population mean that our footpaths are becoming overcrowded. To improve conditions for pedestrians, a faster and bolder approach to changing the way space is used in the city will be required over the next 30 years. This will include reducing on-street car parking and removing lanes for private vehicle use as the city grows.

## What are the current issues?

## Overcrowding

Severe overcrowding frequently occurs at key locations across the central city, putting people at risk and undermining economic productivity. As growth in jobs and population continues, this overcrowding will get worse. This problem is particularly evident at intersections where large volumes of pedestrians are made to wait, such as outside Southern Cross Station (below), Flinders Street Station and the Collins/Swanston tram stops.
The walking economy and pedestrian delay Walkable streets support business in the city which is dependent upon face-to-face interaction and the sharing of ideas. A failure to maintain quality streets as the population grows will hinder economic performance and erode
Melbourne's reputation as a desirable global city in which to reside, do business and visit. Increasing the level of walking connectivity by 10 per cent would increase the value of the Hoddle Grid economy by $\$ 2.1$ billion per annum (SGS).

## Walking: respondent profile



## Walking: experiences walking in CBD

- Overcrowded footpaths reduce walking enjoyment... Respondents had several suggestions to reduce the congestion on footpaths. Firstly, many suggest physically widening the footpaths - although it is not always apparent that commenters consider this would come at the expense of other modes of transport (i.e. would involve reducing parking or narrowing streets for vehicles).
- In part due to reduced space.... Alternatively a number of responses pertained to reclaiming existing footpath space by restricting the ability of cafes and restaurants from expanding their seating on to the footpaths. Street performers and lengthy queues that impede pedestrian traffic were also mentioned as activities that could be regulated and reduced.
- Intersections are seen to be congested and unsafe for pedestrians.... As a by-product of the traffic congestion for the CBD, busy intersections often result in vehicles becoming stranded and ignoring traffic signals (such as pedestrian crossing lights) in attempts to clear the intersection.
- Pedestrians can be prone to poor etiquette, especially when using mobile phones... Inattentive pedestrians are a frequent source of frustration to many. They are seen to impede other travellers by walking slowly or meandering erratically.


[^1]
## Experiences with walking



## Walking: suggestions to address issues

- The issues highlighted on Participate Melbourne were:
- Overcrowding
- The walking economy and pedestrian delay
- Safety, security, and hostile vehicles
- Restricted mobility
- Comments indicate that there is a desire for wider footpaths to alleviate the strain from overcrowding... More than a quarter of comments contained a suggestion to expand the physical area dedicated to foot traffic in the CBD. It is felt that narrow footpaths, especially in the 'Little' streets (Little Collins for example), are unable to cope with the volume of foot traffic using them.
- Reducing the number of cars in the CBD is seen as a way to facilitate this goal... It is felt that, in order to free up the space required to expand pedestrian areas, the number of cars in the CBD could be reduced: either through car free zones or limitations in the availability of parking.


[^2]
## Suggested actions



## Walking: reactions to discussion paper

- The Participate Melbourne site presented four 'what if' ideas for which reaction was sought. What if...

1. We implemented car-free zones at pedestrian gathering places to protect pedestrians from vehicles and grow the local retail economy.
2. We implemented a CBD-wide slow zone for vehicles. $30 \mathrm{~km} / \mathrm{hr}$ max speed limit in the Hoddle Grid and Docklands, with lower limits and car-free areas around pedestrian hotspots.
3. We implemented a pedestrian priority CBD where delays at traffic light for pedestrians were minimised across the municipality.
4. We used innovative design of streets and public places to make people safer from vehicles.

- There was strong support for the ideas proposed... Over half of the comments expressed support for the 'what if' ideas tested as a whole. Amongst submissions that specifically indicate support for one or more ideas, car-free zones is the most frequently mentioned.
- The vehicle slow zone triggered some concerns amongst the responses... Many commenters are uneasy about the vehicle slow zone, as they feel it will exasperate issues by increasing vehicle congestion.



## Reactions to discussion paper



## Walking: additional comments

- Proposed initiatives generated a strong reaction from the responses... Commenters demonstrate a high degree of desire to have involvement in the future developments of the city. It is recognised, by many, that decisions about the future will inherently require trade-off decisions and to some degree it is not possible to ensure all individual preferences are met.
- Additional comments touched on a wide variety of topics... Many contributors reiterate their support or concerns to the 'what if' ideas. Some suggest additional ideas to improve liveability in Melbourne, these include: promotion of cycling, improvement of public transport, and an increased commitment to greenery and green spaces.


## Additional comments

## 6

## Support

Data and evidence need to drive decisions and changes or defend the status quo. I feel we have been hostage to a small but vocal minority (in terms of movements in the $C B D$ ) that has made others unsafe and challenged the ongoing liveability for our great city. Please have the courage and employ the skills to make the above happen.

Fossil fuelled vehicles are a major air pollution factor in cities, we can make a meaningful difference to our and others'health by driving less frequently. It's time to reclaim space that drivers have abused, and turn it into dedicated space for more vulnerable street users. Good on you City of Melbourne!

I support the City of Melbourne advocating for propedestrian, street improvements across the greater city. I would like to see VicRoads acknowledge that pedestrians use streets too and that improved pedestrian environments be part of their responsibility.

## Concerns

My greatest concern as a resident is that there is already inadequate management of the streets. Focus is on transients through the city rather than having an understanding that residents need to use their cars from time to time for legitimate purposes. If I wanted to buy something at Big W or JB Hi Fi in the city that could not be carried on transport, and do not want to pay a $\$ 100$ delivery fee, I already have parking and loading issues that are not being addressed. My mother in law, who is an aged care resident, has medium needs and when we pick her up from the suburbs and bring her in for a visit I do not wish to be delayed even further because of speed and pedestrian lights. A broader cohabitated view needs to be made, rather than just removing cars or making it
harder for residents to get around.
6
Stop making the CBD so impossible for cars. Unless you can pull 4 billion out your back pocket to build all the required East/West and North/South interlinking tunnels to keep traffic away ... then stop screwing us! Find solutions that work for both. All you seem to care about are the peds.


## What was tested

Between April and July 2018，City of Melbourne undertook community consultation with regards to the development of a new Transport Strategy for Melbourne．

Eight topics were presented to the public，via the Participate Melbourne website．

This section summarises feedback to the City Space topic．

For more information about the discussion paper in question，please refer to the Participate Melbourne website：
https：／／participate．melbourne．vic．go v．au／transportstrategy／cityspace

## Extract of discussion paper tested

## TRANSPORT STRATEGY DISCUSSION PADER CITY SDACE

## 大合 6 思 \＄P

This discussion paper is to inform a new City of Melbourne Transport Strategy to 2050．A draft strategy will be released for consultation in 2018．We are seeking your views on these issues and ideas．
Melbourne is renowned for its high quality public places， spaces and streets．The way that people use，interact with and experience our streets and spaces is linked to the city＇s reputation as a desirable place to live，work and visit．

A key principle of the Transport Integration Act 2010 relates to enhancing the transport system from a user perspective． The city＇s streets and spaces form a critical component of people＇s transport journeys and poor experiences affect their perceptions of the city and of the transport system．

The City of Melbourne plays an important role in the allocation，design，management and use of public space in the city．Given the pressure of population and job growth，a faster and bolder approach to the reallocation of city space will be required over the next 30 years．

## What are the current issues？

## Space for people

Space in the city is limited and under increasing pressure． A disproportionate amount of space is allocated for private vehicles in the central city，relative to the transport role these vehicles serve．Residential，worker and visitor populations in the central city continue to grow and are placing increasing pressure on public space．Pedestrian overcrowding leads to poor experiences of our city and particularly affects more vulnerable users．Negotiating crowds in a wheelchair or with a pram can be especially difficult．


## City Space: respondent profile



## City space: public experiences

- Contributors, when asked for experiences of city streets in Melbourne, provided a range of issues and concerns. However, beyond overcrowding of footpaths, no other single experiences were mentioned by more than one in six respondents.
- City is seen to be struggling to cope with the strain of population growth... Contributors overwhelmingly described a sense of overcrowding: on footpaths and public transport.
- Safety is a pressing concern... Traffic congestion is seen to be contributing to impatience, confusion and recklessness amongst drivers. It is perceived that this is leading to an increased propensity for risk taking and compromising the safety of cyclists, pedestrians and other motorists.


[^3]
## What are the current experiences



## City space: suggestions to address issues

- The issues highlighted on Participate Melbourne were:
- Space for people
- Competing demands for street space
- Prioritising the allocation of city space
- The community provided a range of suggestions for addressing the above city space issues. Of note is that the top 3 proposed solutions all relate to reducing the importance and space given to cars.
- Vehicle traffic is seen as detrimental to the liveability of the city... Respondents have been outspoken in voicing suggestions relating to the reduction of cars in the CBD.
- Superblocks and reduced parking are amongst the suggested actions... To address the vehicle congestion in the CBD contributors recommend physically excluding cars from areas of the CBD and / or reclaiming space dedicated to on-street parking. The space that these initiatives would free-up should be used for widening footpaths and expanding green areas.
- Other suggestions relate to shifting focus to more space efficient modes... Cycling is seen as a viable alternative to cars for many commuters - however it is felt that until bike lanes and bike parking are more common, throughout the city, cycling will remain underutilised.


[^4]
## Examples of suggested actions in comments



## Focus on public transport

$f$

I would like to see a removal of cars in the city (except for deliveries). I would like to see more buses to deliver people to the city (along with trains and trams), the bus route in Brisbane is amazing please have a look at their model.

## Improve city amenities

## ff

Closing streets to through traffic is a great idea, as this will make pedestrians the priority and will create significant areas of new public space which can be dedicated to things like gardens, outdoor dining areas, street markets / festivals. Melbourne needs far more green space in the central Hoddle Grid.

## City space: reactions to discussion paper

- The Participate Melbourne site presented three 'what if' ideas for which reaction was sought. What if...

1. We removed clutter from footpaths to improve disability access and public safety.
2. We removed on-street parking spaces and built wider footpaths for pedestrians and provided more space for outdoor dining, street life and more trees.
3. We applied the Barcelona 'Superblocks' model to sections of the Hoddle Grid, with $10 \mathrm{~km} / \mathrm{h}$ shared spaces for walking cycling, deliveries and residential access on Flinders Lane and Little Collins Street.

- Strong general support for proposed ideas... Four in ten expressed support for all the ideas. Improving pedestrian experience by removing obstacles, either footpath clutter or car parking, were commonly cited solutions.
- Concerns about equity for disabled or older citizens requiring vehicles... Some respondents voice concerns that limiting space for private vehicles in the CBD would impede older citizens or those with accessibility requirements.



## Reactions to discussion paper



## City space: additional comments

- Many commenters reaffirm their support of initiatives to reduce cars in the Hoddle Grid... While additional comments span a range of topics, support for proposed ideas to reduce the number of private vehicles in Melbourne is the most common theme, observed in one in six responses.
- More green space is desired amongst members of the public... Commenters express a desire for steps to be taken to promote the development of green space to add to the city's overall appeal. Suggestions include: increasing the number of trees and implementing vertical gardens as a space efficient solution.


## Additional comments




## Public transport network

## What was tested

Between April and July 2018, City of Melbourne undertook community consultation with regards to the development of a new Transport Strategy for Melbourne.

Eight topics were presented to the public, via the Participate Melbourne website.

This section summarises feedback to the Public Transport Network topic.

For more information about the discussion paper in question, please refer to the Participate Melbourne website:
https://participate.melbourne.vic.go v.au/transportstrategy/public-transport-network

## Extract of discussion paper tested

## TRANSPORT STRATEGY DISCUSSION PAPER PUBLIC TRANSPORT NETWORK 

This discussion paper is to inform a new City of Melbourne Transport Strategy to 2050. A draft strategy will be released for consultation in 2018. We are seeking views on these issues and ideas.
A world-class public transport system is critical to a liveable, prosperous and sustainable city. Mass public transport is the most space-efficient means of moving high volumes of people across medium to long distances. The City of Melbourne manages much of the interface with the public transport network: our streets. The experience of people on the streets in our city, including at interchanges and transfer points, impacts on the reputation of the city.
Our public transport network is under strain. The number of people living, working and visiting the municipality is growing faster than can be accommodated by current services and committed public transport projects. The crucial Melbourne Metro Rail Tunnel will be at capacity soon after completion.

## What are the current issues?

Underperforming transport system
Our world class global city must be supported by an excellent public transport system. However, overcrowding is increasing, reliability is poor and many services are infrequent. Demand for access to the central city continues to grow rapidly. Poorly designed tram platforms are often cramped, uncomfortable and inaccessible.

Radial network limitations
Melbourne has a radial public transport network with most tram and train lines passing through the inner city. A disruption where lines overlap means one service can impact many others. Without high-quality links between suburbs, driving in a car is often the only option for trips across and around the metropolitan area.


## Public Transport: respondent profile



Base: All responses collected ( $n=128$ )
Base: All responses collected ( $n=128$ )

## Public Transport Network: experiences with public transport

- Overcrowding on public transport viewed as an impediment to Melbourne's growth trajectory... Participants note that services are becoming increasingly overcrowded during peak travel times. This is felt to be a threat to the prospects of Melbourne supporting the predicted future population growth in a sustainable manner.
- Delays are seen to contribute to overcrowding and to dissuade PT usage... It is felt that delays make public transport an unpredictable transport mode. This was especially evident in those who described using PT in outer suburban areas where there are fewer options and less infrastructure. This is seen to contribute to a sense of reluctance when considering public transport options.
- Upgrades to PT vehicles is desired... Experiences with ageing vehicles have led some travellers to express a desire for upgrades to be made to the fleet. This particularly noted by contributors with accessibility requirements.


[^5]
## What are the current experiences



## Running late or delayed service

6

Instead of taking me 30-40 minutes to get home, sometimes due to poor organisation of replacement bus services on the Cranbourne/Pakenham line, it's taken me approximately 2 hours. It shouldn't take the same amount of time to get to a city suburb as it does to go to Bendigo to visit my family. One day I had to do both in 24 hours, meaning that I travelled over 8 hours in one day. Then apart from rude/unhelpful staff, the connecting train was 20 minutes late, and I felt unsafe being alone that late at night walking home from the station when I finally arrived.

## Lack of accessibility

6
Life-long tram and Metro train user. In later years, have been handicapped by mobility issues and have become acutely aware of the tram network's failure to work towards DDA compliance. If I have to go into the city, I now drive to the most convenient tram super stop or rail station to avail myself of stepless access, as I live on the 57 route which even now still uses solely Z-class trams!

## Public Transport Network: suggestions to address issues

- The issues highlighted on Participate Melbourne were:
- Underperforming transport system
- Trams and buses stuck in traffic
- Tram stop design improvements
- Frequently, responses included a desire to increase number and frequency of services... This is seen to be a key solution to alleviating two of the major negative experiences associated with public transport: overcrowding and delays. It is felt this could be achieved by deploying more vehicles on the network. Furthermore, a number of comments suggest that investigating public transport in other countries and / or upgrading technology in vehicles could lead to improvements.
- Dedicated lanes seen to reduce the likelihood of delay and improve consistency of service... Comments observe that public transport can be hindered by its interactions with other forms of transport. To alleviate this, $25 \%$ of comments suggest creating dedicated lanes or creating separate routes.


[^6]
## Suggested actions



## Dedicated lanes for buses and trams

6

Bus and trams stopped at traffic lights is frustrating as it does not reflect the amount of people travelling on these modes of transport. They need to be given priority over cars at traffic lights. If you look at Queensland they have a really great way for buses, special dedicated places where there is large bus terminals with times for next bus and the buses are much more frequent.

Trams need dedicated road areas so they don't get stuck in traffic. Increasing bus-only lanes would also be ideal. This prioritises public transit, making everything more efficient and rewarding people for using public transit and keeping cars off the road (and reducing pollution).

## Public Transport Network: reactions to discussion paper

- The Participate Melbourne site showcased four 'what if' ideas for which reaction was sought. What if...

1. Melbourne Metro 2 was completed by 2030, connecting the western suburbs into the central city and unlocking the potential of Fishermans Bend.
2. Melbourne Metro 3 was completed by 2035, providing a second airport rail link and north-west connectivity through the central city to North Richmond and beyond.
3. Trams were 'supercharged' with more tram-only right of way and cars removed from tram tracks across the network to improve travel times and reliability.
4. New and existing road rules to protect the priority of efficient transport modes were enforced.

- There is broad support for investing in improvements to the public transport network... Half of comments were positive to all ideas proposed. This demonstrates a significant appetite for public transport investment amongst contributors. Of the specific 'what if' ideas, dedicated tram / bus lanes are the most commonly supported.
- Some concerns about dedicated tram / bus lanes were expressed... Although outnumbered by positive comments, there were a number of individuals who expressed a dislike of the dedicated lanes. Amongst these comments, it is felt that dedicated lanes will serve to increase congestion on roads and make car travel more difficult than it currently is.



## Reactions to discussion paper



## Airport link

6
I think these ideas are good but would like to see the airport link completed much sooner.

Metro 3 is way more important than Metro 1 or Metro 2. Even Perth is going to have an airport train service before Melbourne!

## Improve public transport infrastructure

> I agree we need to fast track Metro 2 and 3 and alongside these projects we seriously need to consider how we are going to eventually shift the entire network onto high capacity trains, signalling and eventually driverless trains.

I would also like to see more efficient transport modes introduced as soon as possible. Such as 'bike traffic light priority' (such as the Canning St/Elgin Street intersection lights) and 'supercharged' tram lanes coming into play

## Public Transport Network: additional comments

- Improvements to the frequency of service and passenger experience are desired... Many commenters express a sense of frustration and disillusionment with the quality of public transport services. It is felt that there are significant opportunities for improvement. Furthermore, comments state that these improvements are necessary to facilitate Melbourne's growth trajectory.
- Some respondents want public transport to be considered in a holistic manner by city planners... Contributors are wary of public transport assets being considered in isolation and express a desire for them to be considered as a part of an overall transport strategy.



## Additional comments




## What was tested

Between April and July 2018，City of Melbourne undertook community consultation with regards to the development of a new Transport Strategy for Melbourne．
Eight topics were presented to the public，via the Participate Melbourne website．

This section summarises feedback to the Emerging Technology topic．

For more information about the discussion paper in question，please refer to the Participate Melbourne website：
https：／／participate．melbourne．vic．go v．au／transportstrategy／emerging－ technology

## Extract of discussion paper tested

## TRANSPORT STRATEGY DISCUSSION PADER EMERGING TECHNOLOGY大 的思 \＄＝P

This discussion paper is to inform a new City of Melbourne Transport Strategy to 2050．A draft strategy will be released for consultation in 2018．We are seeking views on these issues and ideas．

New and emerging technologies provide both opportunities and challenges for our future city．The City of Melbourne will be a leader in innovating and piloting transport technology which supports a smart，global，connected city，while ensuring our city remains a place that prioritises people． Equally，the City of Melbourne expects that new regulations will be needed to optimise emerging technologies to capture the benefits while mitigating negative outcomes． Population growth means we need to move more people on our streets as well as provide more public space and respond to climate change．Ongoing prioritisation of the most space－efficient transport modes will enhance our central city．

## What are the issues？

More cars on the road
If driverless cars were privately owned the number of car trips on our streets would significantly increase，worsening congestion．New types of trips might include：
－empty cars circulating streets instead of parking
－empty cars driving＇home＇after dropping someone off
－increased freight and home deliveries，if costs reduce
－trips by people currently unable to drive，including children，older people，vision impaired and others These new trips may have positive or negative social， environmental and economic impacts．The degree of uncertainty makes it challenging to foresee the outcomes．

Shared mobility

## Emerging technology: respondent profile

Gender

## Emerging technology: suggestions to address issues

- The issues highlighted on Participate Melbourne were:
- More cars on the road
- Shared mobility
- Mobility as a Service
- Data security
- New freight systems and vehicles
- Smart sensors for better decisions
- Please note: small sample sizes due to low input from community. This precludes robust conclusions being drawn from Emerging Technology community inputs.
- Emerging technology receives less engagement than other topics... All discussion papers were supported with coverage in the mainstream media and on social media, however, Emerging Technology received dramatically less engagement than other papers. This may be an indication that, despite the speculation of futurists, many members of the community are not yet looking ahead to the impact of not-yet-realised technologies on Melbourne. Instead commenters appear to be more engaged with regards to facets of city life that they currently experience on a day-to-day basis.


Base: All responses collected $(\mathrm{n}=18)$ *Caution - low sample size
Q14. What do you think should be done to address the issues identified above?

## Emerging technology: reactions to discussion paper

- The Participate Melbourne site presented five 'what if' ideas for which reaction was sought. What if...

1. Empty driverless cars paid a fee to use the road, preventing increased congestion.
2. Driverless cars were regulated to move out of the way for buses and trams.
3. Smart sensors halved time that buses and trams spent waiting for cars at traffic lights.
4. Deliveries were made by robots on the ground and in the air, reducing congestion.
5. For a monthly fee, people could access public transport, ride hailing, bike and car share via an app.

- Please note: small sample sizes due to low input from community. This precludes robust conclusions being drawn from Emerging Technology community inputs.
- Some contributors urge caution with regards to changing public transport pricing and the use of drone technology... These individuals suggest that upgrading the existing myki ticketing system and / or making it more affordable would have a greater benefit to the community than a monthly fee; and it is felt drones may be impeded by aerial obstacles (i.e. power lines).


Base: All responses collected ( $n=18$ ) *Caution - low sample size
Q15. What do you think of these ideas?

## Emerging technology: reactions to scenarios presented in discussion paper

- Please note: small sample sizes due to low input from community. This precludes robust conclusions being drawn from Emerging Technology community inputs.
- Car sharing and autonomous vehicle technology are seen as desirable by some contributors... Six comments highlighted the potential benefits of these technologies. It is felt that this technology would be especially useful in instances where a desired destination is not easily accessible by public transport.


Base: All responses collected $(\mathrm{n}=18)$ *Caution - low sample size
Q16. Which aspects of the future scenarios do you like?

## Emerging technology: additional comments

- Please note: small sample sizes due to low input from community. This precludes robust conclusions being drawn from Emerging Technology community inputs.
- More affordable and accessible public transport is desired... Four comments expressed the sentiment that emerging technologies should be used to help improve the accessibility and affordability of public transport services.




## What was tested

Between April and July 2018，City of Melbourne undertook community consultation with regards to the development of a new Transport Strategy for Melbourne．

Eight topics were presented to the public，via the Participate Melbourne website．

This section summarises feedback to the Cycling topic．

For more information about the discussion paper in question，please refer to the Participate Melbourne website：
https：／／participate．melbourne．vic．go v．au／transportstrategy／cycling

## Extract of discussion paper tested

## TRANSPORT STRATEGY DISCUSSION PADER BICYCLES FOR EVERYDAY TRANSPORT大気（6）思 \＄P

This discussion paper is to inform a new City of Melbourne Transport Strategy to 2050．A draft strategy will be released for consultation in 2018．We are seeking your views on these issues and ideas．

The City of Melbourne has delivered an extensive program of improving and extending bike infrastructure over many years．The refreshed Transport Strategy will build on the progress already made by successive City of Melbourne Bicycle Plans．To boost cycling participation for transport improved facilities are required．
When people choose to ride they reduce emissions，noise， congestion and free up public transport capacity．Cycling provides mental and physical health benefits and with the right infrastructure it can be great fun．People riding save everyone money by reducing health costs and the need for investment in public transport and roads．It is in everyone＇s interest that people ride（and walk）as much as possible．

## What are the current issues？

People don＇t feel confident cycling in Melbourne Concern for safety remains the primary barrier preventing more people riding．City of Melbourne research found that potential bike riders would feel much more confident using physically separated infrastructure than painted lanes．


## Cycling: respondent profile



Base: All responses collected $(n=366)$
Base: All responses collected ( $n=366$ )

## Cycling: experiences riding in Melbourne

- Cycling in Melbourne is seen to be fraught with hazards...

Contributors view cycling as intimidating due to the perceived risks of collision or car dooring. Certain streets are mentioned by name as particularly unfriendly to cyclists and avoided; Collins Street is one often cited example.

- Inattentive pedestrians and motorists... Responses frequently mention absent-minded motorists undermining the safety of cyclists. Shared lanes and motorists merging without performing head-checks appears to be a significant pain point for cyclists.
- Street parking and car dooring seen to be inextricably linked... Car dooring is perceived to be a persistent threat to cyclists. Onstreet parking naturally is seen to increase the likelihood of car dooring and is viewed negatively by cyclists.


[^7]
## What are the current experiences



Constantly on alert for motor vehicles and hazards. The existing infrastructure is either poorly implemented (LaTrobe St lanes that come and go, weave in and out and have too many driveway crossings), time restricted (Exhibition Street half-way, peak only bike lanes), inadequate (Collins Street is a joke and should never have encouraged people ride down there with 'fake'
bike lanes), inconsistent (variation at hook turn intersections as to whether a person on a bike passes to the left or right of a driver waiting to complete a hook turn) or just plain non-existent (every intersection where the bicycle infrastructure fades out and leaves the person on a bike very vulnerable).

## Cycling: suggestions to address issues

- The issues highlighted on Participate Melbourne were:
- People don't feel confident cycling in Melbourne
- Providing for local bicycle trips
- Conflict and behaviour
- Road rules
- Other barriers which prevent more people riding bikes
- Respondents express desire for for cyclists to be separated from other transport modes... The threat of having an accident is seen to be greatly reduced in areas where there are dedicated bike lines, separating cyclists from motorists. Over half of the responses gathered mention a greater desire for dedicated bike lanes.
- Education and awareness amongst other road-users is seen as an easy win... While many responses pertained to infrastructure investment, in the shorter-term a number of comments suggest that issues could be alleviated through greater education, for cyclists and non-cyclists alike.



## Suggested actions



## Investment and education

## 6

More education, more advertising on good cycle behaviour done by the government, authorities and Bicycle Network to encourage common sense, rules awareness and general courtesy to other users on the road and other bikes. Make cycling the norm just like walking to work, and public transport.

All above discussion is sensible. Increase investment, separated bike lanes, better parking. Advertising campaign to promote cycling and to help educate car drivers. Most don't understand what a car door zone is and why a cyclist might be using the extreme right of a cycle lane. Clearer rules and expectations for cyclists and drivers.

## Cycling: reactions to discussion paper

- The Participate Melbourne site showcased four 'what if' ideas for which reaction was sought. What if...

1. Everyone who wanted to ride a bike felt safe to do so at any time of day and for any type of trip.
2. Protected bike lanes radiated out in each direction from the city, removing some traffic lanes to move more people.
3. Bike lanes continued to and through intersections.
4. We trialled fully separated bike lanes along Flinders Street linking the MCG to Docklands.

- Strong support for cycling initiatives... Seven in ten responses express a positive reaction to all four ideas. This is the strongest support for any of the eight discussion papers. Furthermore, a number of comments voice the desire for these proposals to be extended beyond the CBD and implemented in surrounding suburbs.

| Reactions to discussion paper suggestions |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Support (90\%) ${ }^{1}$ |  | (11\% |  |
|  | All of the ideas are good ${ }^{1}$ |  |  | 69\% |
|  | Increase the number of protected bike lanes ${ }^{1}$ | 13\% |  |  |
|  | These ideas will increase the numbers of cyclists ${ }^{1}$ | 11\% |  |  |
|  | Changes should extend beyond the CBD ${ }^{1}$ | 10\% |  |  |
|  | Ideas would reduce congestion ${ }^{1}$ | 6\% |  |  |
|  | Changes would make cycling less intimidating ${ }^{1}$ | 5\% |  |  |
|  | Intersection safety is important ${ }^{1}$ | 5\% |  |  |
|  | Implement these ideas promptly ${ }^{1}$ | 5\% |  |  |
|  | They would improve safety for cyclists ${ }^{1}$ | 5\% |  |  |
|  | I support the changes to Flinders Street ${ }^{1}$ | 5\% |  |  |
|  | Other ${ }^{182}$ |  | 44\% |  |
| Base: | All responses collected ( $n=366$ ) |  |  |  |
| Q20. | What do you think of these ideas? |  |  |  |
| Note: | : Responses categorised as 'Other' available in appendix |  |  |  |

## Support for initiatives was strong



## Desire greater education in addition

 6All of the ideas above are great, but must be combined with education campaigns explaining road rules for all and emphasising that cyclists have equal rights to share the road with cars, including using a car lane when necessary. Cycling infrastructure shouldn't be a battle with two sides, it should be something that benefits everyone by reducing car traffic and improving the liveability of the city.

All above discussion is sensible. Increase investment, separated bike lanes, better parking. Advertising campaign to promote cycling and to help educate car drivers. Most don't understand what a car door zone is and why a cyclist might be using the extreme right of a cycle lane. Clearer rules and expectations for cyclists and drivers.

## Cycling: additional comments

- Change for cyclists is seen as imperative... Three in five responses affirm that change for cyclists is important. Cycling is seen to be an increasingly viable alternative to private vehicles and a transport mode that can scale alongside population growth. But these benefits are only expected to be realised if cycling is given due consideration in city planning initiatives.
- Beyond infrastructure, attitudes are seen to be in need of change... Many comments express frustration at a perceived lack of understanding or duty of care for cyclists on behalf of other road users. While infrastructure development is important to alleviate the risk of altercations - there is a perception that in-roads can be made through behavioural change as well.



## Additional comments




## What was tested

Between April and July 2018, City of Melbourne undertook community consultation with regards to the development of a new Transport Strategy for Melbourne.

Eight topics were presented to the public, via the Participate Melbourne website.

This section summarises feedback to the Car Parking topic.

For more information about the discussion paper in question, please refer to the Participate Melbourne website:
https://participate.melbourne.vic.go v.au/transportstrategy/car-parking

## Extract of discussion paper tested

## TRANSPORT STRATEGY DISCUSSION PAPER CAR PARKING



This discussion paper is to inform a new City of Melbourne Transport Strategy to 2050. A draft strategy will be released for consultation in 2018. We are seeking your views on these issues and ideas.
To protect Melbourne's liveability for future generations, we need greener, people friendly streets. The management of parking has a profound impact on our transport system and city streets. The City of Melbourne manages on-street parking across the municipality and some off-street parking Most off-street parking spaces are built and managed by the private sector. The Melbourne Planning Scheme controls the amount of car parking in new developments.
The City of Melbourne has introduced progressive policies and innovative changes to on and off street parking since the 1970 s. Despite this, there is an oversupply of off-street parking and low occupancy of on-street in some locations.

## What are the current issues?

Hidden costs of on-street parking
The convenience of storing a private vehicle on a central city street will soon cost $\$ 7$ per hour - a third of the rate charged by many commercial garages off the street. Cheap on-street parking incentivises people to drive and adds to congestion when drivers search for a space. Cars parked on the street result in public space used only by a small number of people and prevent improvements to the public realm, such as more trees, wider footpaths and new bike paths.

Parking and retail performance
Only 14 per cent of people shopping in the municipality park on the street, while 73 per cent arrive by non-car modes (VISTA 2016). There is a perception that retail is dependent on parking, however this is disputed by evidence in the central city. A study in Carlton found that space converted to bike parking returned five times as much retail spend as

## Car parking: respondent profile



## Car parking: suggestions to address issues

- The issues highlighted on Participate Melbourne were:
- Hidden costs of on-street parking
- Parking and retail performance
- Oversupply of off-street parking
- New technologies, decline in parking revenue
- Access for all people
- Street parking is perceived as an inefficient allocation of space... When faced with the key issues relating to city parking, respondents often suggest that problems could be addressed by deprioritising private vehicles in the city; removing cars and consequently parked cars altogether. It is suggested that this space could be reappropriated for use as: dedicated bike lanes, widened footpaths, or creating additional green space.


[^8]
## Suggested actions



## Fewer cars / less parking

6
I am loving the idea to get rid of car parks in the city some of the car parks could be used for bike parking and then ban bike parking on sidewalks which will free up more space for pedestrians.


Remove all on-street car parking - it is incredible that there are still on-street parking spaces only metres from Flinders St and Southern Cross stations, the two busiest and well-connected railway stations in the state. On-street car parking is the most egregious waste of space on our streets imaginable. People should not think of it as their right to dump their private property on city streets.

## Maintain city parking

## 4

The issue address above is totally one sided and only looks at facts which support the intended argument. Cars and private used vehicles are (and still will be for many decades) a fundamental form of transport into the city from those who do not live in the CBD... Cities are designed around vehicle access and parking for a reason, not around how many people can fit on a footpath or how many push bikes can be written. This is a fairy tale idea to take cars out of the picture.

## Car parking: reactions to scenarios presented in discussion paper

- Scenario 2 receives greater support than Scenario 1... This highlights the desire for CBD space to be utilised in a manner which promotes green space and lively retail / hospitality trade. Off-street parking is seen as a somewhat drab use of city space and on-street parking is perceived as standing as a barrier to other modes of transport.



## Reactions to scenarios



## Car parking: reactions to discussion paper

- The Participate Melbourne site showcased five 'what if' ideas for which reaction was sought. What if...
- Large numbers of on-street parking spaces across Melbourne were converted to open space, trees, bike lanes and footpaths.
- New residential buildings near public transport were provided with car share instead of car storage, supporting sustainable travel.
- The price of on-street space was adjusted according to demand to ensure some spaces are always available on each block.
- All parking structures were publicly accessible to use parking more efficiently and enable widespread sharing of vehicle and car parks.
- People without cars could buy cheaper apartments because all car parks were sold separately.
- Parking can be a divisive topic... There is strong support for ideas proposed in the discussion paper; shown by $43 \%$ of responses supporting the implementation of all ideas. However, a sizeable proportion ( $22 \%$ ) reject the proposed changes. Often their comments express a feeling that significant parking reductions will be ineffective in addressing Melbourne's congestion issues. These individuals feel that private vehicle usage will remain an important mode of transport in Melbourne's future.
- Removing on-street parking the most popular idea tested... Contributors responded most positively to the prospect of removing on-street parking. More than half (55\%) of comments either mentioned removing on-street parking specifically or supported all ideas (including removal of on-street parking).



## Reactions to discussion paper



## Concerns



These ideas are ridiculous. Melbourne is 90 th on the list of cities by population. People will always need cars. Their friends and family live in the suburbs, so how are they supposed to get there? What about sporting grounds, the city people need to get to them by car. The foot paths are wide enough for the pedestrians. Making roads narrower is a dumb idea.

Currently I drive into the city on weekends because I'm shopping at the market, I'll often bring my kids. Public transport for myself and the kids is much more expensive than parking. This should not be the case. By the same token if the price was to increase significantly I'm less likely to go to the market as a regular shopping trip and it would become a less frequent excursion.

They're mostly terrible. Vehicle sharing hasn't taken off in this country because people are still attached to a car as a status symbol and something of entitlement. Work on safety in the city before minimising transport options.

## Car parking: additional comments

- De-prioritisation of cars is seen to be necessary for Melbourne to grow... Though responses vary in their enthusiasm for the prospect, a common thread across many comments is a desire to see modes of transport other than private vehicles emphasised in the upcoming Transport Strategy.
- This is seen as beneficial for pedestrians... Transitioning away from the use of cars is seen to be an important step towards ensuring that the city is safe and easy to traverse while on foot.
- Predicted to empower cyclists... Commenters expect the benefits of fewer cars are also going to be realised for cyclists.
- However there are lingering concerns about equity and accessibility... A number of comments express a view that emphasising walking and cycling could make the CBD exclusionary for older people or those with accessibility needs. Furthermore, concerns were raised about the prospect of equity for those paying car registration fees being excluded from driving on roads.



## Additional comments



## Limit changes to parking

## 6

I find it not only amusing but incredulous that drivers
continue to be charged for registration that includes insurance and taxes for roads, but our ability to use roads is being eroded. I'm all for it if the corresponding taxes are reduced.
The roads are increasingly being changed to cater for cyclists who are not paying anything toward the cost as motorists do.
Also I wonder if Melbourne city is going to be available to only young people able to ride bikes. How many 60,

70 \& 80 year olds are able to cycle into town?
Remember too, these are the people that have been paying for these roads for a lifetime.

Stop trying to interfere with our existing rights and choices. Keep theoretical academia out of this. Melbourne traffic, accessibility, bicyclists and pedestrians enjoy the right balance generally. Leave it alone. Go to Florence and sort them out instead.


## What was tested

Between April and July 2018, City of Melbourne undertook community consultation with regards to the development of a new Transport Strategy for Melbourne.

Eight topics were presented to the public, via the Participate Melbourne website.

This section summarises feedback to the Motor Vehicles topic.

For more information about the discussion paper in question, please refer to the Participate Melbourne website:
https://participate.melbourne.vic.go v.au/transportstrategy/motorvehicles

## Extract of discussion paper tested

## TRANSDORT STRATEGY DISCUSSION PAPER MOTOR VEHICLES



This discussion paper is to inform a new City of Melbourne Transport Strategy to 2050. A draft strategy will be released for consultation in 2018. We are seeking your views on these issues and ideas.

Most streets in the municipality have been designed and optimised for motor vehicles. Yet the majority of trips within the city are on foot and by public transport. Since 2001, the share of car trips to work has decreased by 28 per cent while jobs have increased by 43 per cent. The use of cars in the municipality is declining. The number of people in the municipality is expected to grow from 914,000 per day to 1.4 million per day by 2036 .

The central city will not be able to cater for this growth without major changes to the priority given to cars. The question is not whether this should change, but how much, when and where.
Reducing traffic volumes will improve conditions for emergency vehicles, servicing, freight, construction, bikes,

## What are the current issues?

Vehicle congestion, delays and through traffic Congestion undermines economic growth and productivity. Traffic that passes through the municipality exacerbates this issue, with about one in three vehicles on streets such as Flinders, King and Spring using the central city as a through route. Private vehicles cause significant delay for people walking and riding bikes. Buses and trams stuck in traffic or blocked at intersections undermine the efficiency and reliability of public transport. Traffic lights in Melbourne are configured to favour motor vehicles, despite cars being significantly outnumbered by people using other modes. As a result of these delays, unsafe crowding of people at intersections presents a major road safety risk.
Emissions and air quality
Current transport emissions in the City of Melbourne exceed the levels required to meet Australia's obligations under the Paris Climate Agreement. Private cars account for around

## Motor vehicles: respondent profile

Gender

## Motor vehicles: experiences with motor vehicles in CBD

- Many experiences cite risky drivers... There is a perception that many drivers in the CBD engaging in reckless and illegal behaviour: such as blocking intersections, travelling through red lights and performing illegal U-turns. Taxis are specifically mentioned as exhibiting these behaviours by a number of contributors.
- This is seen to create an unsafe environment for pedestrians and cyclists... Contributors, in their comments, often express feelings of vulnerability while cycling or walking in the inner city, due to forced interactions with cars. This is partly seen to be a result of motorists' poor behaviour. However, it is also felt to be a consequence of city planning which has paid to little attention to the needs of nonmotorists.
- Drivers express frustration at the traffic and congestion in the Hoddle Grid... Many commenters feel that driving in the city is slow, stressful, and frustrating. They cite a number of contributing factors: too many vehicles, disruptions to traffic due to construction, and lack of compliance with road rules. Often comments explain that these experiences have led them to avoid driving in the inner city. However, others feel driving is an essential mode of transport for them. Motorcyclists convey positive experiences driving in the inner city, but represent a small proportion of overall comments.


[^9]> the CBD.

- Cars do not obey the road rules, I see motorist run a red light AT LEAST ONCE A DAY, usually more. It is really dangerous to be a pedestrian in this city, where car traffic is prioritised over people lives. It is safer for me to jaywalk in Melbourne, because I can better predict what the traffic will be doing. Traffic lights have become redundant.
- Because Melbourne City Council have so badly managed cycling traffic, the few cyclists still around are forced to break the rules. A lot of money has been wasted messing up the traffic in Melbourne. - Motorised bikes are clogging up the already crowded footpaths.

6


I cycle and walk everywhere and find that Melbourne drivers are selfish. Dangerous behaviour including running red lights. running stop signs, talking on the phone, speeding etc is rife and police are no where to be seen. We need a cultural campaign to change behaviour led from the top and serious penalties.

Drivers regularly block intersections so that when the
lights change drivers heading in the other direction
cannot pass through the intersection. Double parking
regularly blocks lanes and causes traffic jams. Trams
also regularly block Latrobe Street next to Melbourne
Central when stopping on Elizabeth Street. Also
motorbikes and mopeds drive in bicycle lanes around Drivers regularly block intersections so that when the
lights change drivers heading in the other direction
cannot pass through the intersection. Double parking
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also regularly block Latrobe Street next to Melbourne
Central when stopping on Elizabeth Street. Also
motorbikes and mopeds drive in bicycle lanes around

## 6

## Dangerous motorists

## Driving in the city

ff
Riding a motorcycle through Melbourne is relatively safe and could be safer if promoted as a preferred form of transport, the bonuses are, footpath parking, free parking, lane filtering. Lane filtering is legal now and safe. Once again these points needs to be promoted.

Driving a car through Melbourne has become rather arduous and frustrating, between huge unnecessary tram stops, less parking availability, road and building works everyway you go. There just seems to be no communication between any one government department. Everything is just happening all at one time with no thought to traffic.

## Motor vehicles: suggestions to address issues

- The issues highlighted on Participate Melbourne were:
- Vehicle congestion, delays and through traffic
- Emissions and air quality
- Inequality
- Safety and security
- Contributors express a desire to reduce vehicle access in the CBD... It is felt that as long as cars are given access to the city the issues cited in the discussion paper will only continue to worsen.
- Instead commenters call for emphasis to be placed on alternative transport modes... Strong support can be seen in the comments for the development of cycling and pedestrian friendly infrastructure (as seen overleaf).


[^10]
## Suggested actions



## Promote infrastructure and cycling

## 6

I would like to see a car free CBD, but maybe introducing a congestion charge'for the time being might ease the problem. Currently there seems to be little to no enforcement of basic road rules in and around the CBD. People will without hesitation run red lights, ignore 'no right turn' or 'no U-turn' signs, and worst of all enter and block intersections, blocking and delaying trams and emergency services. Maybe giving parking inspectors extra powers / a new role to photograph and fine intersection blockers, tram delayers etc. might dissuade people, as I'm sure the police have a lot to be doing.

4

1. Make cycling accessible. The City of Melbourne has completely ruined cycling lanes, making them so much worse than they used to be - confusing to motorists, cyclists and pedestrians. It is a mess and is discouraging cycling.
2. Enforce motor traffic violations
3. Put up 'KEEP LEFT' signs for pedestrians. People are walking down narrow streets at peak hour all over the place.

## Motor vehicles: reactions to scenarios presented in discussion paper

- Scenario 2 is vastly preferred to Scenario 1 by commenters... Although 25\% of comments mentioned Scenario 2 by name, a greater proportion expressed the sentiment that: a vision of Melbourne's future that prioritises cycling, public transport and green space is highly desirable.
- The perceived benefits of Scenario 2 are seen to extend to multiple stakeholder groups... These cited benefits include: freeing up space in the CBD, making the city safer for inhabitants and reducing pollution / congestion.

Scenario 1

## Scenario 2




## Scenario reactions



## Motor vehicles: reactions to discussion paper

- The Participate Melbourne site showcased four 'what if' ideas for which reaction was sought. What if...

1. Cars which do not have a destination in the central city, but are just travelling through, were removed from the Hoddle Grid, releasing space for other uses.
2. All major streets in the Hoddle Grid were reduced to a single lane each way, maintaining property access and improving mobility for efficient modes.
3. New developments provided a number of electric car share vehicle charging facilities upon completion.
4. Traffic signal cycle times were minimised across the central city to increase the efficient movement of people - on foot, bikes and public transport.

- Initiatives receive broad support, but single lane suggestion is seen as somewhat divisive... The general consensus form participants leant towards support. Participants in the majority are looking to implement ideas / strategies in order to reduce the volume of cars in the city. However, concerns were raised that single lane roads would only serve to increase congestion.



## Reactions to discussion paper



## Concerns



## Motor vehicles: additional comments

- Motor vehicles are still viewed as important... There is some apparent concern around the impact of making driving in the CBD more difficult. The outcome of fewer cars in the CBD appears to be unclear for some and therefore, greater caution is desired.
- Public transport the main alternative... For many respondents an improved pubic transport system is felt to be the key solution to motor vehicle related issues in the city.


Base: All responses collected ( $n=82$ )
Q30. Is there anything else you would like to tell us?

## Additional comments



## Improve public transport

## 

Public transport is too expensive for short-distance commuters. For instance, if I want to travel from Elgin / Lygon Street to Queen Victoria Market and back, I have to tap on twice, which means over \$8 spent. I'd rather drive instead and park there for an hour for free. If you want to encourage people to use public transport, why not make it cheaper (like by half?) or expand the free tram zone area. Expanding it to Parkville / Unimelb alone would be a massive help because so many people who live there frequently travel to the city.


## What was tested

Between April and July 2018, City of Melbourne undertook community consultation with regards to the development of a new Transport Strategy for Melbourne.

Eight topics were presented to the public, via the Participate Melbourne website.

This section summarises feedback to the Transport Pricing topic.

For more information about the discussion paper in question, please refer to the Participate Melbourne website:
https://participate.melbourne.vic.go v.au/transportstrategy/transportpricing

## Extract of discussion paper tested

## TRANSPORT STRATEGY DISCUSSION PAPER REDUCING TRAFFIC FOR BETTER STREETS 

This discussion paper is to inform a new City of Melbourne Transport Strategy to 2050. A draft strategy will be released for consultation in 2018. We are seeking your views on these issues and ideas.

Melbourne's central city is congested. Footpaths are overcrowded while trams and buses are stuck in traffic, Driverless cars could increase the number of car trips significantly, making congestion worse. With a population growing from 4.5 million people today to 8 million by 2051, there will be more trips on all forms of transport and we will need more space on our streets for people. Increased congestion could erode what is great about Melbourne.
Melbourne's economic success is vital to all Victorians and Australians. Road congestion costs Melbourne $\$ 4.6$ billion per year, growing to $\$ 10$ billion by 2030. Poorly-functioning public transport and congested roads undermine the city's international reputation, liveability and economic prosperity.
Our current inequitable and outdated pricing system is poorly suited to managing transport demand. We need a

## What are the current issues?

Congestion and growth
As Melbourne's population rapidly grows, congestion will worsen. Building new roads is a huge cost to the community and will not eliminate congestion in the long term. Managing demand through road user pricing can relieve congestion and provide other community benefits.


## Transport pricing: respondent profile

Aender

## Transport pricing: suggestions to address issues

- The issues highlighted on Participate Melbourne were:
- Congestion and growth
- Driverless cars
- Declining fuel excise revenue
- Inequity in fuel excise costs
- Alternative modes of transport seen as long term solution... Many contributors chose to adopt a long-term view of issues - in particular, promoting the development of alternative means of transport, public transport and cycling in particular. These responses indicate a desire for other transport options to be improved before changes to transport pricing are made.
- Congestion tax receives cautious support... One in five comments cited congestion tax as being a viable solution to address the CBD's transport issues, but there is a shared sense amongst a number of commenters that further research would be required before implementation.


[^11]
## Suggested actions



## Improve public transport

## 6

It's cheaper and more pleasant for people to drive to work. When you can park in the city for the same as 1 persons return on the train, or less than 2 people, it makes economic sense to drive. The state of the public transport - crowded and unreliable, also makes the journey by your own car better. People should be deterred from this with increased costs of commuting with your own car.

## 1. Improve public transport.

2. Improve parking spaces and security at all train stations
3. Reliability, quicker, express, frequency so no timetable is needed.
4. Make bicycling a real option by providing real infrastructure for cyclists.

When public transport is better than driving it will naturally be used.

Japan is a good example and there is no pay per mile where I have seen good public transport.

## Transport pricing: reactions to discussion paper

- The Participate Melbourne site showcased four 'what if' ideas for which reaction was sought. What if...

1. You could opt-out of fuel excise and car registration fees and choose to pay less and drive less.
2. The roads were less congested at the times you needed to travel most.
3. A road pricing scheme reduced through-traffic in sensitive areas like neighbourhoods, shopping strips, on public transport routes and in the central city.
4. Empty robo-taxis were discouraged by charging higher prices for empty vehicles to use the road.

- Scepticism narrowly outweighs support for proposed initiatives... It is felt by a number of commenters that transport pricing will not have a positive effect on the long-term challenges faced by the city. Rather, it is felt that there would be significant barriers restricting the ability of initiatives to be implemented effectively.



## Reactions to discussion paper

## Scepticism about ideas (slide 1 of 2)

6
These are not good ideas as user pay model for road usage will always be divisive. Imagine applying the same idea to Medicare.
There is already a fee structure in place that charges more for people driving more by way of fuel excise (see
my comments above on Q1 on electric cars). There are other (better) ways of decreasing congestion by way of making public transport better. One look at our train network map will show that we don't have a suitable inner / middle /outer 'ring' transport network connecting all the train lines that currently head straight into CBD.

Excellent ideas and would definitely vote for it. One thing that concerns me is how to do it effectively and efficiently, i.e. not overcharging when we choose to drive. I would $100 \%$ opt for a fair pay-as-you-drive system.

## ff

I'd absolutely love the ideas above. Some of the ideas seems complicated to implement. For example, how would you distinguish through traffic in areas like shopping strips with traffic going through the shops?

I'm sold on the idea. But you'd have to convince a lot of other people.

Getting this message across to the folks of Melbourne would be next to impossible. Decades of car centric policies have enshrined an entitlement because they pay rego.

I do not believe this will work. People still need to get to work and, I know in the UK, the fuel excise reduction will not be reflected in a price drop at the pumps, I suspect rego will not reduce, therefore this will just boost costs to road users.

## Reactions to discussion paper

## Scepticism about ideas (slide 2 of 2)

## 6

I think these are weird things for Council to advocate for beyond its boundaries when Council has so many levers to make central Melbourne a more liveable and efficient place through allocation of road space. The sorts of pricing mechanisms discussed can be, at best, regressive, and at worst, totally inconsistent given the mixed bag of toll road pricing around the joint.

Melbourne would be an easier place to get around if we: - Better regulated motorcycle parking (i.e. get them off footpaths).

- Increase pedestrianisation (Elizabeth St and Little Bourke an obvious start).
- Get rid of extraneous street furniture.
- Create continuous and protected bike lines by reclaiming on-street parking.

These are not good ideas as user pay model for road usage will always be divisive. Imagine applying the same idea to Medicare.
There is already a fee structure in place that charges more for people driving more by way of fuel excise (see my comments above on Q1 on electric cars).
There are other better ways of decreasing congestion by way of making public transport better. One look at our train network map will show that we don't have a suitable inner / middle /outer 'ring' transport network connecting all the train lines that currently head straight into CBD.

Agree with point one would help but does not change the public transport chaos.
Point 2 would be great. But if everyone thought the roads were going to be less congested they would only become more congested for drivers would be thinking this and use it more.
No road pricing. Governments cannot be trusted with this form of revenue raising - think of what you will be doing to business.

## Transport pricing: additional comments

- Responses to this optional question are distributed across a number of topics... Areas of interest typically related to relieving congestion in the inner city - either through improved public transport or initiatives to reduce the number cars in the CBD. Additionally, some contributors took this opportunity to reiterate their support or opposition to congestion pricing.



## Additional comments




Appendix

## Note on appendix

## 'Other' codes

As described in the introduction to this report, some codes receiving only a limited number of responses have been combined into 'Other'.

This section shows the results for these limited response codes.
When interpreting these results, the reader should refer to the sample size which is described in the footnote of each slide.

For example, in the instance of the results for Q2 (shown opposite), 3\% of the total 197 responses mention the need to address homelessness. Therefore, it can be inferred that the homelessness was mentioned by six individual contributors.

## Example



## Ideas forum

| Ideas forum topics - 11 to 20 |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Comment topics |  |  | Net "Up votes' | No. of comments | Comment topics |  |  | Net © Up votes' | No. of comments |
| Improve bicycle parking | -1 | 53 | 52 | 8 | Improve bus services | -6 |  | 23 | 9 |
| Improve accessibility | -22 |  | 36 | 15 | Improve vehicle infrastructure to bypass the CBD when driving across the city | -19 |  | 21 | 5 |
| More green spaces and transport |  | 39 | 32 | 6 | Pedestrians on the left | -2 |  | 18 | 4 |
| Improve regulation of road rules | -7 | 34 | 27 | 11 | Restrict deliveries to offpeak times | -7 |  | 16 | 4 |
| Decrease overcrowding on public transport | 0 | 7 | 27 | 4 | Reduce smoking in the CBD | -3 |  | 14 | 3 |

Sample sizes shown

[^12]EY Sweeney

## Ideas forum



[^13][^14]
## Walking - Other comments



## Walking - Other comments



## City Space - Other comments



## City Space - Other comments


ll responses collected ( $n=79$ )

## Public Transport Network- Other comments



## Public Transport Network- Other comments



## Cycling - Other comments




[^15]
## Cycling - Other comments



## Car Parking - Other comments



## Car Parking - Other comments



## Motor vehicles - Other comments



## Motor vehicles - Other comments



## Transport Pricing - Other comments



All responses collected ( $n=39$ )

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[^1]:    Base: $\quad$ All responses collected $(n=197)$
    Q2. Could you describe some of your experiences of walking in Melbourne?
    Note: Responses categorised as 'Other' available in appendix

[^2]:    Base: $\quad$ All responses collected ( $n=195$ )
    Q3. What do you think should be done to address the issues identified above?
    Note: Responses categorised as 'Other' available in appendix

[^3]:    Base: All responses collected ( $n=80$ )
    Q7. Could you describe some of your experiences of city streets in Melbourne?
    Note: Responses categorised as 'Other' available in appendix

[^4]:    Base: All responses collected ( $n=80$ )
    Q6. What do you think should be done to address the issues identified above?
    Note: Responses categorised as 'Other' available in appendix

[^5]:    Base: $\quad$ All responses collected $(n=127)$
    Q11. Could you describe some of your experiences of using public transport in Melbourne?
    Note: Responses categorised as 'Other' available in appendix

[^6]:    Base: $\quad$ All responses collected $(n=128)$
    Q10. What do you think should be done to address the issues identified above?
    Note: Responses categorised as 'Other' available in appendix

[^7]:    Base: All responses collected ( $n=365$ )
    Q19. Could you describe some of your experiences of cycling in Melbourne?
    Note: Responses categorised as 'Other' available in appendix

[^8]:    Base: All responses collected ( $n=91$ )
    Q22. What do you think should be done to address the issues identified above?
    Note: Responses categorised as 'Other' available in appendix

[^9]:    Base: All responses collected ( $n=94$ )
    Q27. Could you describe some of your experiences relating to motor vehicles or driving in Melbourne? Note: Responses categorised as 'Other' available in appendix

[^10]:    Q26. What do you think should be done to address the issues identified above?
    Note: Responses categorised as 'Other' available in appendix

[^11]:    Base: All responses collected ( $n=39$ )
    Q31. What do you think should be done to address the issues identified above?
    Note: Responses categorised as 'Other' available in appendix

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[^13]:    Sample sizes shown

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[^15]:    Base: All responses collected ( $\mathrm{n}=365$ )
    Q19. Could you describe some of your experiences of cycling in Melbourne?

